

Mr. T. K. Nayar (*Pazhayannur*).—I move that the Bill be referred to a Select Committee.

Mr. E. Ikkanda Warriar (*Urakam*).—I second it.

Motion was put and carried.

Mr. K. Narayana Menon (*Registrar of Co-operative Societies*).—The Select Committee may consist of the Diwan Peishkar, The Government Advocate, Mr. A. Narayana Menon, Mr. K. Ayyappan, Mr. T. C. Iyyukkutty, Mr. K. M. Kunhi Moideen and the Registrar of Co-operative Societies.

Dr. A. R. Menon (*Pallippuram*).—I propose the name of Mr. E. Ikkanda Warriar also.

Motion was put and carried.

Deputy President.—The committee will report within two months and the Diwan Peishkar will be the Chairman.

Amendment to S. O. Nos. 31 and 32 of the Council.

Mr. Thomas Manjuran (*Government Advocate and Law Officer*).—I beg to move the following amendments to Standing Orders 31 and 32:—

“1. Delete clause (4) of Standing Order 31 and substitute for it the following:—

“(4) (a). The Member in charge or any other Member may then immediately move

(1) that the Bill be referred to a Select Committee composed of such Members as he may specify in his motion; or

(2) that it be circulated for the purpose of eliciting opinion thereon by a date to be specified in the motion.

(b) If any Member moves that the Bill be referred to a Select Committee, any other Member may move as an amendment that the Bill be circulated for the purpose of eliciting opinion thereon by a date to be specified in the motion.”

2. Delete clause (5) of S. O. No. 31 and introduce the following as clause (5) of that Standing Order:—

“(5). If the Council agrees to the motion for referring the Bill to a Select Committee it shall appoint the Committee and may direct that its report shall be submitted within a specified period. The Committee shall not as a rule exceed seven in number.”

3. Introduce the following as clause (6) after clause (5) in S. O. No. 31:—

"(6). Where a motion that a Bill be circulated for the purpose of eliciting opinion thereon is carried and the Bill is circulated in accordance with that direction and opinions are received thereon the Member in charge if he wishes to proceed with his Bill thereafter must move that the Bill be referred to a Select Committee unless the President in the exercise of his power to suspend this Standing order allows a motion to be made that the Bill be taken into consideration."

4. Delete Standing Order 32 and substitute for it the following:—

"32. If no motion for referring the Bill to a Select Committee or for circulating it for the purpose of eliciting opinion thereon is made under clause (4) of the preceding Standing Order or if such a motion is made and negatived the Member in charge shall not move that the Bill be taken into consideration until the expiration of fifteen clear days from the date on which the Bill was read under clause (3) of the preceding Standing Order:

Provided that the President may in his discretion suspend the Standing Order and allow the motion to be made at once or before the expiration of fifteen clear days."

Hon'ble Members are well aware that these changes were necessitated because the idea of circulating Bills was introduced here. There are corresponding provisions in British India. These amendments are modelled upon the Standing Orders of the Madras Council. There is only one important departure, namely, whereas such a motion can be made in Madras only by the Member in charge of and responsible for the Bill, here any Member is authorised to move. This is a welcome extension of the privilege of the House which I hope will be appreciated by all. The provisions are quite clear and I move that the matter may be considered forthwith, without reference to a Select Committee.

Mr T. S. Narayana Ayyar (*Secretary to Government*).—
I second it.

Mr. K. T. Mathew (*Kunnamkulam*)—I have got some difficulty. I want the Government Member's explanation for that.

Clause 4 (a) (1) says that the Bill be referred to a Select Committee, etc. That means that while moving that the Bill be referred to a Select Committee the Member in charge of the Bill has to mention the names of the Members who will compose the Select Committee. Later, in clause 5 it is stated that the Council shall appoint a Committee. In the first case there is only one motion for referring the Bill to a Select Committee and for mentioning the names of the Members, while in the second case two motions are required one to refer the Bill to a

Select Committee and the second to select and appoint the Members of the Committee.

Mr. Thomas Manjuran (*Government Advocate and Law Officer*).—I do not think there is any difficulty. When the Member moves for the appointment of the Select Committee he is entitled to suggest the names of the Members. The Council while passing the motion adopts the motion as it is or adopts the motion after altering the names of the members. Necessarily the idea of appointing the Committee is one, but changing the personnel is another.

Mr. K. T. Mathew (*Kunnamkulam*).—When a motion is made in this council, this Council has generally to consider that motion as a whole. If there is only one motion that the Bill be referred to a Select Committee composed of such members as he may specify in his motion, this council has to accept that motion or reject it.

Mr. Thomas Manjuran (*Government Advocate and Law Officer*).—This is the exact provision that is contained in the Standing Orders. The motion is made specifying the names of the Members of the Select Committee. This Council has got under the Standing Orders, either expressly or impliedly a responsibility or the power to accept that motion in toto or changing the names of the Members of the Committee. We have been working this measure without any difficulty. May be that it is capable of this interpretation.

Mr. P. Kumaran Ezhuthassan (*Vadakkancheri*).—The portion 'composed of such Members' as specified in the motion may be deleted.

Mr. Thomas Manjuran (*Government Advocate and Law Officer*).—It is necessary. That Standing Order has been there all along.

Mr. K. T. Mathew (*Kunnamkulam*). The very fact that we have been amending the S. O. shows that everything that is here is not perfect.

Mr. Thomas Manjuran (*Government Advocate and Law Officer*).—I did not say that everything in it is perfect. We have copied from Travancore and Madras.

Mr. K. T. Mathew (*Kunnamkulam*).—We have committed many mistakes also in copying.

Deputy President.—Even as it is 'any member' may be

added or 'any member' may be deleted as we have done just now.

Mr. K. T. Mathew (*Kunnamkulam*).—It is only to get over the difficulties which may arise later. When a motion is submitted to this House, the House has to consider that whole motion and not a part of it. We cannot take a part of it at this stage and pass it and a part at another time.

Deputy President.—I do not think there is any difficulty. A member may move a particular Bill to be referred to a Select Committee composed of certain members. Another member may say that the name of another member may be substituted and no dispute arises.

Mr. P. Kumaran Ezhuthassan (*Vadakkancheri*).—Our point is suppose any difficulty arises what are we to do?

Mr. T. S. Narayana Ayyar (*Secretary to Government*).—The Council shall appoint a Select Committee. Lower down in the same Standing Order we find "if the Council agrees to such a motion, it shall appoint a Committee".

Mr. Thomas Manjuran (*Government Advocate and Law Officer*).—I do not think there is any difficulty at all. S. O. 33 (2) says "The other members of the committee shall be named by the Council when the motion that the bill be referred is made or at any subsequent sitting". Although the motion contemplated by S.O. 31 (4) requires that the member should give the names there is an independent provision for the election of the members by the Council. So an independent vote is not needed.

Mr. K. T. Mathew (*Kunnamkulam*).—The motion is that the Select Committee be composed of such members. If the Council agrees to that motion the difficulty comes.

Mr. Thomas Manjuran (*Government Advocate and Law Officer*).—One part or two parts, the motion is one. What prevents the Council to accept that? It is specifically stated in S.O. 33 (2) that other members of the committee shall be named by the Council or at any subsequent meeting. Therefore, even at a subsequent meeting, you can make a change in the personnel.

Mr. C. R. Iyyunni (*Trichur Town-South*).—May I suggest an amendment? "The bill be referred to a Select Committee composed of such Members" may be deleted and in their place 'if the Council agrees to the motion, he may name the personnel

of the Committee and the Council shall appoint the committee" be substituted. I think it will be more clear.

Mr. K. Achyuta Menon (*Diwan Peishkar*).—May I add a word. To refer a certain matter to the Select Committee without appointing the committee is something meaningless. It would mean that the Bill will be referred to a nebulous committee. Tentatively Members of a Committee should be nominated. The reference is not to an abstract proposition. That idea is responsible for the provision there. It is not the names that matter, it is the individuals that make up the Committee. You can refer the bill only to specified persons and not to an abstraction and then proceed to appoint the individuals.

Mr. K. T. Mathew (*Kunnamkulam*).—The mover mentions the names of the members of the committee. Other members have the right to mention the names of members. We want to make it very clear, that is all.

Deputy President.—S. O. 33 clearly says that "the other Members of the Committee shall be named by the council when the motion that the bill be referred is made or at any subsequent meeting."

Mr. K. Ayyappan (*Ezhuvas South*).—Now we find in S. O. 31 (5) "if the Council agrees to such a motion, it shall appoint a committee". But in the other place viz., 31(4) "the member in charge may then immediately move that the bill be referred to a Select Committee composed of such Members as he may specify in his motion". By that the Committee is already appointed. Then what is the meaning of granting the power to the Council?

Mr. K. Achyuta Menon (*Diwan Peishkar*).—The appointment is as soon as they have agreed to the motion, they become a committee of the Council.

Mr. K. Ayyappan (*Ezhuvas South*).—What will be the effect of it?

Mr. K. Achyuta Menon (*Diwan Peishkar*).—The personnel is agreed to. Then it gives a warrant to these people. They become your servants. It becomes a committee of the Council and the committee shall be responsible to the Council.

Deputy President.—The present amendment does not alter the Standing Order. Therefore I do not think there is any necessity to further discuss the matter.

Motion that the amendment to S. O. Nos. 31 and 32 may be taken up for consideration was put and carried.

Mr. Thomas Manjuran (*Government Advocate and Law Officer*).—I move that the amendment to S. Os. may be taken up and finally passed tomorrow.

Mr. T. S. Narayana Ayyar (*Secretary to Government*).—I second it.

Motion was put and carried.

RESOLUTIONS (contd.)

7. Constitution of Model Rural Reconstruction Farms in the State (contd.)

Mr. K. Krishna Warriar (*Superintendent of Agriculture*).—From the speech delivered yesterday by the Hon'ble Member for Vytilla, in moving the resolution to constitute Model rural reconstruction Farms in suitable centres of the State, I understand that the Hon'ble Member wants the Government to start rural reconstruction centres just like the one at Marthandon and Ramanathapuram.

Government are already doing the work more or less of a similar nature through its development departments of Public Health and Panchayats, Industries, Co-operation and Agriculture.

The Public Health and Panchayat Department attend to the duties of improvement of village communications, water supply, minor irrigation works, sanitation and conservancy, maternity and child welfare.

Through the Industries department, industrial education is imparted in important subjects such as manufacture of improved coir yarn, mats and matting, bell metal works, carpentry, weaving, etc. Encouragement in bee-keeping is also given.

The Department of co operation is organising co-operative Societies such as societies of carpenters, weavers, agriculturists, etc. A special officer for organising poultry farming in villages, has also been recently appointed under this department.

Through the department of Agriculture, Government are running demonstrations in the Government Central Farm and in ryots' lands in several centres of the State. Besides, lectures